

Who Will Control Your Health Information?

September 20, 2010

Deborah C. Peel, MD

patientprivacyrights

What's in play TODAY

- vast secret health data mining industry
- patients cannot control personal health information
- Modifications to HIPAA--Will this help or harm us?
- Texas will spend \$27.8 M on HIE

Americans expect
privacy and security,

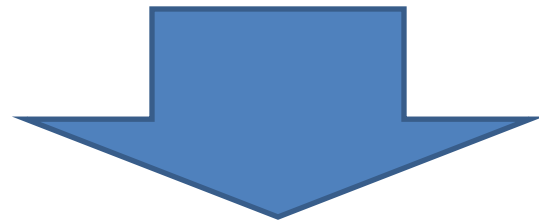


but....

huge market for health data

+

theft and sale of health data



health data mining industry





Where did this slide come from ? The Medical Information Bureau website. The MBI sells claims/health data to insurers and employers.

35% of Fortune 500 companies admit to using medical records for hiring and promotions

65 Fed. Reg. 82,467



Wal-Mart Memo Suggests Ways to Cut Employee Benefit Costs



“Redesign benefits and other aspects of the Associate experience, such as job design, to attract a healthier, more productive workforce.”

“The team is also considering additional initiatives to support this objective, including: all jobs to include some physical activity (e.g., all cashiers do some cart gathering).” October 26, 2005

2010: Top Fortune 500 Companies health data mining industry

- 4 [General Electric](#) (GE Centricity EHR/HIT systems, ***sells clinical data***) revenue 157B
- 14 [McKesson](#) (***sells Rx data***) revenue 107B
- 18 [CVS Caremark](#) (***sells Rx data***) revenue 99B
- 21 [UnitedHealth Group](#) (***sells RX data*** thru Ingenix subsidiary) revenue 87B
- 31 [WellPoint](#) (***sells claims/clinical data*** via BHI) revenue 65B

2010: Top Fortune 500

Health Care: Pharmacy and Other Services (health data mining industry)

Rank	Company/500 rank	Revenues(\$ billions)
1	<u>Medco Health Solutions</u> #35	59.8 (sells Rx data)
2	<u>HCA</u> (largest US hospital chain) #77	30 (?? sells hospital and Rx data)
3	<u>Express Scripts</u> #96	25 (sells Rx data)
4	<u>Quest Diagnostics</u> #303	7 (sells data/sends data to HIEs)
	“transforms millions of test results into valuable information products” http://www.questdiagnostics.com/brand/careers/index.html#services	
5	<u>Omnicare</u> #347	6.3 (???)
	(leading Rx provider for seniors)“we capture a tremendous amount of data” ..combines data with outcomes algorithm technology	
6	<u>Lab Corp. of America</u> #442	4.7 (sells data??/sends data to HIEs)



EHRs, PHRs, claims data,
lab data, prescriptions,
health searches, etc



PrimeResearch part of an EHR/Practice Management Suite

Key Benefits for Physicians:

“Make clinical research participation a revenue source” -

ie, doctors sell access to their patients and patients’ records

GREENWAY HELPS PHYSICIANS SELL:

- “de-identified” clinical data
- “de-identified” financial data
- population data
- data **on 19 M patients**
- **8 million prescriptions/yr**
- data on **8,000 providers**

<http://www.greenwaymedical.com/solutionprime-research/>

The result – increased practice revenues and access to



**athenahealth strives to be
the best at getting doctors
paid**

**used by 19,500 physicians
and medical providers
nationwide**

<http://www.athenahealth.com/strategic-alliances/index.php>
<http://www.athenahealth.com/strategic-alliances/index.php>



Athenahealth Paying Dearly to Take on Larger Rivals by [Ryan McBride 5/6/10](#)

**Athena might be able to halve the amount
that physicians pay to use its EHR** if they
participate in “AthenaCommunity.”

**Athena’s EHR customers who opt to share
their patients’ data** with other providers
**would pay a discounted rate to use
Athena’s health record software.**

Athena would be able to make money with
the patient data by charging, say, a hospital
a small fee to access a patient’s insurance
and medical information from Athena’s
network.

[http://www.xconomy.com/boston/2010/05/06/
athenahealth-paying-dearly-to-take-on-largerrivals/3/](http://www.xconomy.com/boston/2010/05/06/athenahealth-paying-dearly-to-take-on-largerrivals/3/)

HOW CAN HEALTHCARE SOFTWARE BE FREE?

Since November 2007, thousands of physicians have signed up to receive free electronic health record and practice management software from San Francisco-based start-up Practice Fusion. Enterprise software for medical practices can cost \$50,000. How can one company give away its e-record system at no charge?

Selling data can be more profitable than selling software.



► **Freemium + advertising.** Tapping the freemium model, Practice Fusion offers two versions of its software: a free one that serves ads (à la Google AdSense), and an ad-free one that costs \$100 per month. Of the first 2,000 doctors to adopt Practice Fusion's e-record system, less than 10 percent opted to pay. But the real revenue lies elsewhere...

► **Sell access to your data.** Using free software, Practice Fusion attracts a critical mass of users (doctors) who, in turn, create a growing database of patients. Medical associations conducting research on specific conditions require longitudinal health records for a large set of patients. Depending on the focus of a study (think: white, middle-aged, obese males suffering from asthma), each patient's anonymized chart could fetch anywhere from \$50 to \$500. A physician typically sees about 250 patients, so Practice Fusion's first 2,000 clients translates to 500,000 records. Each chart can be sold multiple times for any number of studies being conducted by various institutions. If each chart generates \$500 over time, that revenue would be greater than if Practice Fusion sold the same 2,000 practices software for a one-time fee of \$50,000.

"WITH THE COST OF DISTRIBUTION RELENTLESSLY DRIVING TOWARD ZERO, CHRIS ANDERSON HAS ONCE AGAIN IDENTIFIED THE NEXT BIG THING." —ERIC SCHMIDT, CEO, GOOGLE

FREE

THE FUTURE OF A
RADICAL PRICE



CHRIS ANDERSON

AUTHOR OF THE NEW YORK TIMES BESTSELLER *THE LONG TAIL*

Practice Fusion expands, shows signs of rapid growth

Practice Fusion subsidizes its free EMRs by selling de-identified data to insurance groups, clinical researchers and pharmaceutical companies.

*Howard said he does not expect data-sharing will be a concern to physicians who use Practice Fusion's EMRs. **“Every healthcare vendor is selling data.”***



What is BHI® (Blue Health Intelligence)?

shares critical health information **with employers**

premier health intelligence resource

BHI sets the new standard for healthcare data aggregation, reporting and analysis

Size and Value of data for sale

- 1) longitudinal data on 54 million BCBS members **[without consent]**
- 2) reporting not only by MSA, industry and product type, but by **Diagnosis Related Groups (DRGs)** code, **age group** and **gender** **[allows re-identification]**

How does BHI ensure the privacy and security of members' healthcare information?

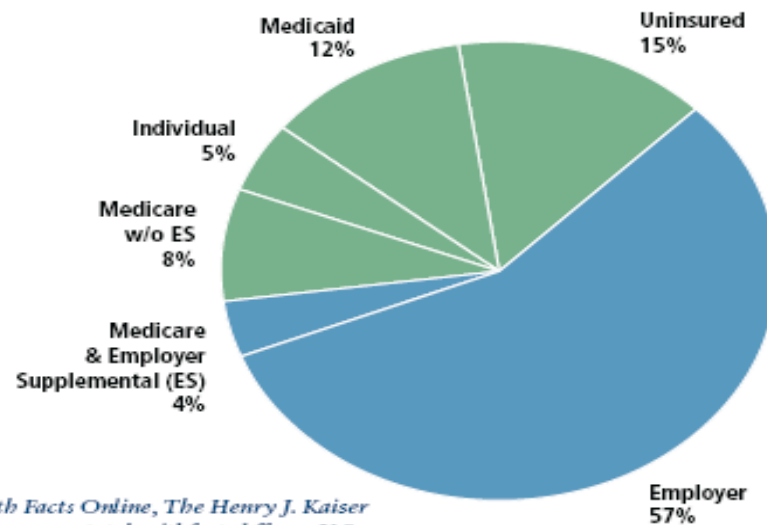
- 1) adheres to HIPAA regs = **no consent for use and sale of data**
- 2) Use a system-generated identifier, allowing longitudinal analysis **[allows re-identification]**
- 3) fully de-identified in accordance with HIPAA **[17 identifiers removed, still allows re-identification of .04%]**

<http://www.bcbs.com/innovations/bhi/bhi-faqs-1-12-09.pdf>

Medicare and Medicaid data for sale

“at the patient level”

Figure 1: Population Distribution by Insurance Status — 2002



Source: State Health Facts Online, The Henry J. Kaiser Family Foundation, www.statehealthfacts.kff.org; U.S. residents – 285,007,110. Note: Percentages do not add to 100% because of rounding.

To address the need for better data on privately insured Americans, Thomson Medstat created the MarketScan® data collection. Since its creation, MarketScan has been expanded to include data on Medicare and Medicaid populations as well, making it one of the largest collections of claims-based patient data in the nation. MarketScan data reflect the real world of treatment patterns and costs by tracking millions of patients as they travel through the healthcare system, offering detailed information about all aspects of care. Data from individual patients are integrated from all providers of care, maintaining all healthcare utilization and cost record connections at the patient level.

A man in a gym setting, wearing a headset and a sign that reads "VIAGRA FOR ERECTILE DYSFUNCTION". The background shows a blurred figure of a woman on a treadmill.

TAKE **YOUR**
HEALTH DATA
"OFF THE MARKET".

watch the video ▶

CAMPAIGN *for*
PRESCRIPTION
PRIVACY

Businessweek July 23, 2008: *“They Know What's in Your Medicine Cabinet, How insurance companies dig up applicants' prescriptions—and use them to deny coverage”* http://www.businessweek.com/magazine/content/08_31/b4094000643943.htm?chan=magazine+channel_in+depth

DATA ON DEMAND

Two companies dominate the field of selling prescription information to insurance companies:

	MEDPOINT	INTELLISCRIPIT
Parent	UnitedHealth Group's Ingenix	Milliman
Location	Eden Prairie, Minn.	Brookfield, Wis.
History	UnitedHealth acquired MedPoint in 2002 from a small, Utah-based health-technology company, Nex2	Milliman, a Seattle consulting firm, acquired IntelRx and its IntelliScript product in 2005
Fine print	Delivers five-year history of drug purchases, dosages, refills, and possible medical conditions	Similarly provides five-year purchase history, which includes information on pharmacies and treating physicians
Pitch to insurers	“Identify high-risk individuals, reduce costs, lower loss ratios, and increase revenue”	“Clients report financial returns of 5:1, 10:1, even 20:1 ”

Data: MedPoint and IntelliScript

wait...it gets worse

health IT security is

ABYSMAL



security
breaches



weak security → breaches



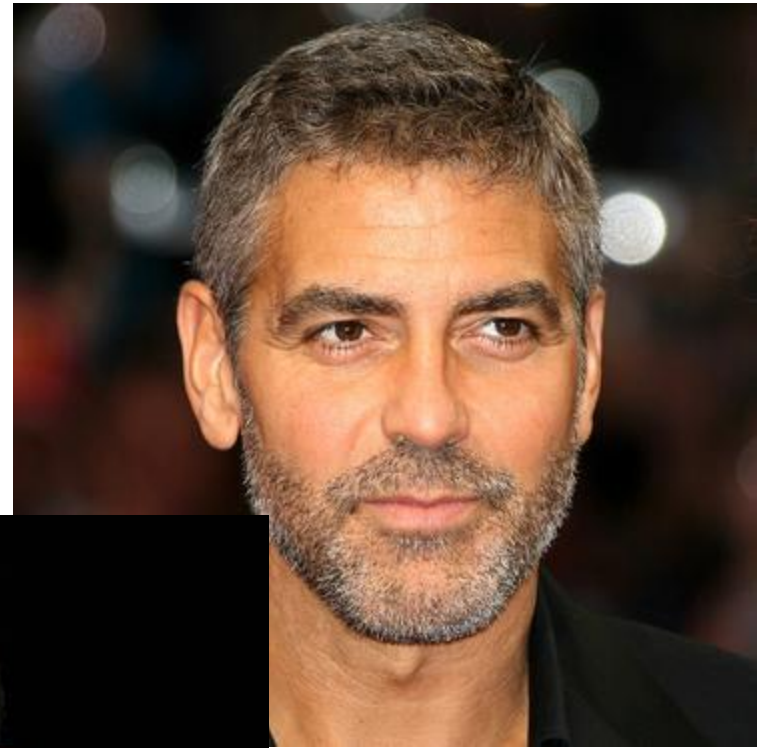
- easy to hack
- weak authentication
- weak 'role-based' authorization → 'insider' snooping and theft
- data at rest, in use, in transit not encrypted
- P2P software leaks data
- web apps (SaaS/SSL) leak data*
- ease of copying, stealing, losing mobile devices
- de-identification and anonymization don't work
- unsafe clouds

* <http://www.informatics.indiana.edu/xw7/WebAppSideChannel-final.pdf>



??????

?



? ? ?



?

Los Angeles Times



Fawcett's cancer file breached

The incident occurred months before UCLA hospital employees were caught snooping in Britney Spears' files.

By Charles Ornstein April 3, 2008

Cost of Security Breaches

EXAMPLE: In 2006, Providence Health & Services paid a \$95,000 penalty and provided two years of free credit monitoring to thousands of people after a car prowler broke into the van of a Providence employee who had left computer disks and data tapes inside. The records, some going back 20 years, contained Social Security numbers and medical information for 365,000 people. Providence spent \$8-9M defending against a class action lawsuit.

- **Average direct, indirect, and opportunity costs to companies that experienced a data breach was \$14 million/company.**
- average cost: \$140/customer with breached data
- 100,000 is the average number of customers affected by security breaches

Laptop Data Breaches: Mitigating Risks Through Encryption and Liability Insurance

By Julie Machal-Fulks and Robert J. Scott,

http://www.scottandscottllp.com/main/uploadedFiles/resources/Articles/ArticleLaptop_Data_Breaches.pdf



amednews.com
— American Medical News —

By [Pamela Lewis Dolan](#), amednews staff. *Posted May 4, 2010.*

Most health care information leaks have involved electronic systems, but some were paper-based.

HHS "started listing the breaches on its website in February"

- **1,243,815 individuals were affected**

Data indicate that "of the **64 breaches**...7 involved laptops, 12 involved paper records, 11 involved desktop computers, 8 involved either hard drives or network services, and 7 involved portable electronic devices."



2009 Data Breaches – Paper vs. Electronic Summary

Totals for Electronic records:

of Breaches: 369

of Records: 222,286,837

of Health records: 11,279,390

% of Breaches: 74.1

% of Records: 99.9

Totals for Paper records:

of Breaches: 129

of Records: 190,206

% of Breaches: 25.9

% of Records: .01

BUT in more than 52% of the breaches publicly reported, **NO** statement of the number of records exposed is given. Therefore, it is *unknown* how many total records may have been exposed due to breaches in 2009.



2009 - type of breach

2,532,674+	Data on the Move
21,780+	Subcontractors
8,501,878+	Hacking
3,317+	Accidental Exposure
13,871+	Insider Theft
245,698+	Unknown Attributes (type not reported)

Identity Theft Resource Center

<http://www.idtheftcenter.org/index.html>

The Wall Street Journal

Are Your Medical Records at Risk?

Amid Spate of Security Lapses, Health-Care Industry Weighs Privacy
Against Quality Care

By SARAH RUBENSTEIN April 29, 2008; Page D1

Breaches of consumers' confidential data are widespread in the health-care industry.

But **hospitals are notable for the sheer number and types of employees** – including billing staff, nurses, doctors, researchers and lab technicians -- **who have quick access to individuals' private information.**

http://online.wsj.com/article/SB120941048217350433.html?mod=loomia&loomia_si=t0:a16:g2:r2:c0.156457

Electronic medical records at risk of being hacked, report warns

CIO news

By Linda Tucci, Senior News Writer
19 Sep 2007 | SearchCIO.com

"There was not one system we could not penetrate and gain control of data, said Daniel S. Nutkis. These systems were not any worse than banking systems. But the banking systems have elaborate security mechanisms sitting on top of them."

The eHVRP report is based on a **15-month study of more than 850 provider organizations.**

http://searchcio.techtarget.com/originalContent/0,289142,sid182_gci1273006,00.html

Americans expect
privacy and control



but....

HIPAA was gutted
in 2002

HIPAA regs eliminated consent and privacy

1996

Congress passed HIPAA, but did not pass a federal medical privacy statute, so the Dept. of Health and Human Services (HHS) was required to develop regulations that specified patients' rights to health privacy. **Public Law 104-191**

*"... the Secretary of Health and Human Services shall submit to [Congress]...**detailed recommendations on standards with respect to the privacy of individually identifiable health information.**"*

2001

President Bush implemented the HIPAA "Privacy Rule" which recognized the "right of consent". HHS wrote these regulations. **65 Fed. Reg. 82,462**

*"...a covered health care provider **must obtain the individual's consent**, in accordance with this section, prior to using or disclosing protected health information to carry out treatment, payment, or health care operations."*

2002

HHS amended the HIPAA "Privacy Rule", eliminating the right of consent.
67 Fed. Reg. 53,183

*"The **consent provisions...are replaced** with a new provision...that provides regulatory permission for covered entities to use and disclose protected health information for treatment, payment, healthcare operations."*



Referred Doctors

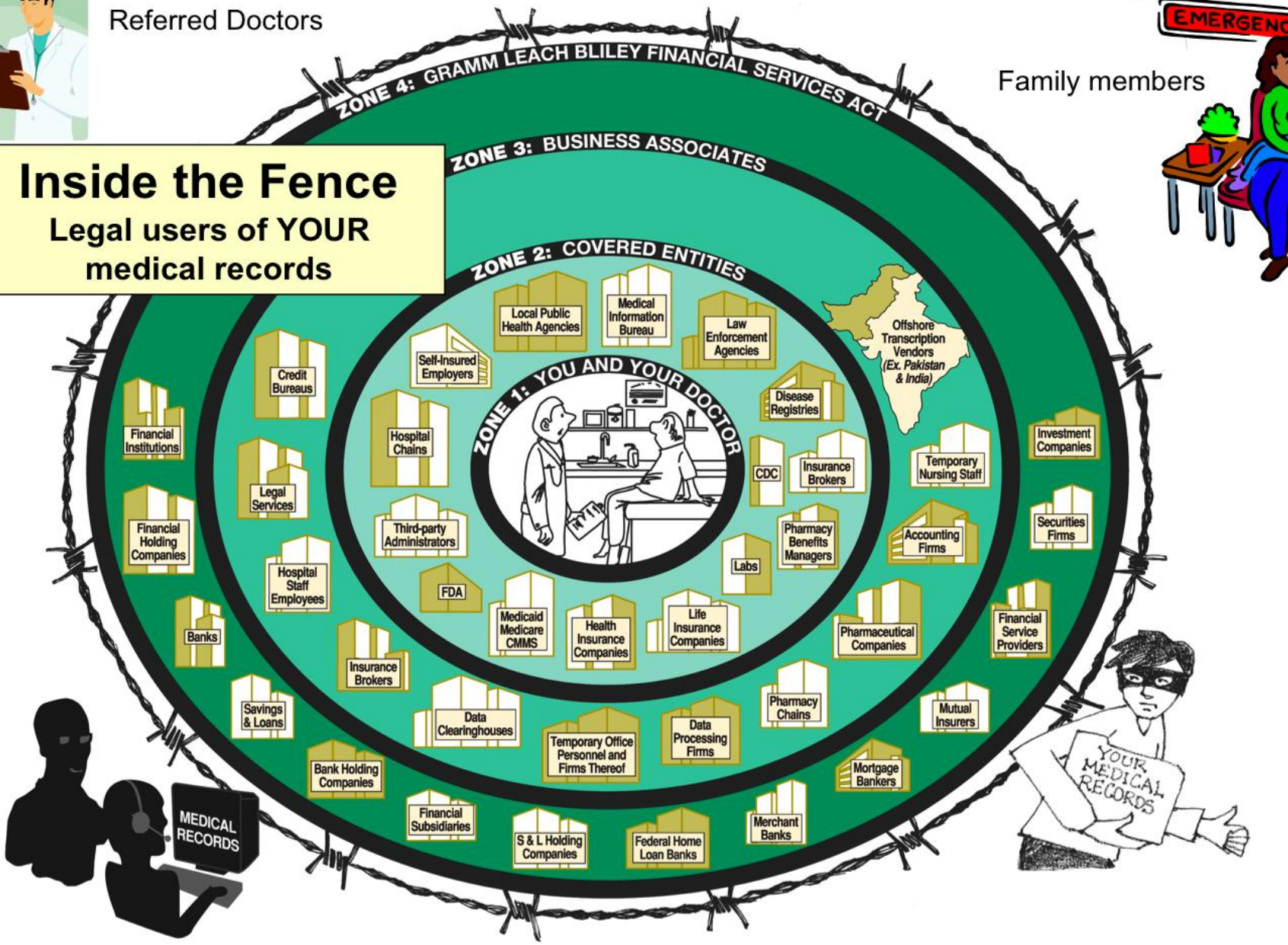


Family members



Inside the Fence

Legal users of YOUR medical records



privacy \neq security



Privacy = how many keys?



Security

What does 'privacy' mean?

The *NCVHS* defined health information privacy as “an individual’s right to control the acquisition, uses, or disclosures of his or her identifiable health data”.

(June 2006, NCVHS Report to Sec. Leavitt, definition originally from the IOM)



privacy = control



patients' rights &
expectations

EBORAH PEEL

FOUNDER AND PRESIDENT

NT PRIVACY RIGHTS

> AUSTIN, TEXAS



The threat is not
cybercrime. You de
hack in to get this
private information
sale. Exposed heal
become the most p
of discrimination. I
judicial decisions,
strongly held priva
health related. All
disintegrating."

10 Million Americans Expect Privacy and Security

The bipartisan Coalition for Patient Privacy, 2010

AIDS Action

American Association of People with Disabilities

American Association of Practicing Psychiatrists

American Chiropractic Association

American Civil Liberties Union

American Conservative Union

American Psychoanalytic Association

Association of American Physicians and Surgeons

Bazelon Center for Mental Health Law

Bob Barr (former Congressman R-GA)

Citizens for Health

Citizen Outreach Project

Clinical Social Work Association

Consumer Action

Consumers for Health Care Choices

Cyber Privacy Project

Doctors for Open Government

Ethics in Government Group

Fairfax County Privacy Council

Family Research Council

Free Congress Foundation

Georgians for Open Government

Gun Owners of America

Health Administration Responsibility Project, Inc.

Just Health

Multiracial Activist

Microsoft Corporation Inc.

National Center for Transgender Equality

The National Center for Mental Health Prof. & Consumers

National Whistleblower Center

National Workrights Institute

Natural Solutions Foundation

New Grady Coalition

Pain Relief Network

Patient Privacy Rights Foundation

Privacy Activism

Privacy Rights Now Coalition

Private Citizen, Inc.

Republican Liberty Caucus

Student Health Integrity Project

TexPIRG

Thoughtful House Center for Autism

Tolven, Inc.

Tradition, Family, Property, Inc.

Universata, Inc.

U.S. Bill of Rights Foundation

You Take Control, Inc.

MY WAY WAY



STEREO

MY WAY FRANCO



AHRQ: 2009

20 focus groups expect control

- A majority want to “own” their health data, and to decide what goes into and who has access to their medical records. (AHRQ p. 6)



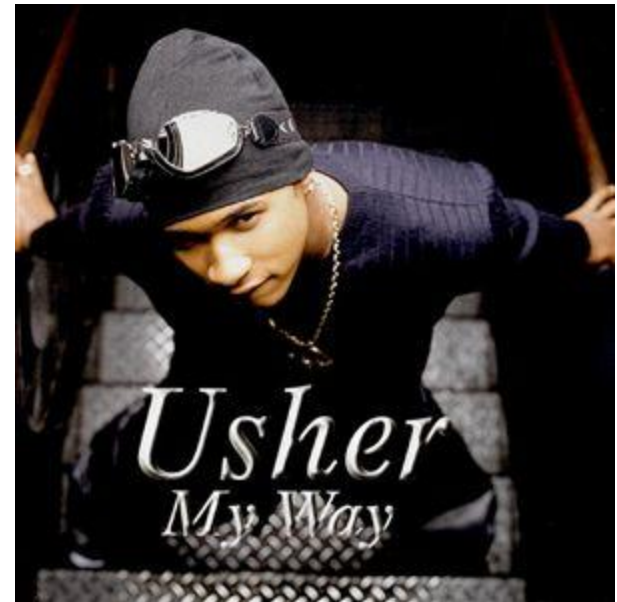
- A majority believe their medical data is “no one else’s business” and should not be shared without their permission....not about sensitive data but “a matter of principle”. (AHRQ p. 18)



AHRQ: 2009

20 focus groups expect control

- no support for general rules that apply to all consumers
- consumers should exert control over their own health information **individually, rather than collectively**. (AHRQ p. 29)



AHRQ Publication No. 09-0081-EF “Final Report: Consumer Engagement in Developing Electronic Health Information Systems” Prepared by: Westat, (July 2009)

http://healthit.ahrq.gov/portal/server.pt/gateway/PTARGS_0_1248_888520_0_0_18/09-0081-EF.pdf

2006 Privacy and EHR Systems: Can We Avoid A Looming Conflict?

42% of public feels potential privacy *risks outweigh* potential EHR *benefits*

60% of public wants to know EHR impacts and the *right to choose* how records used

Dr. Alan F. Westin
Professor of Public Law and
Government Emeritus, Columbia University

Markle Conference on “Connecting
Americans to Their Health Care,”
Washington, D.C. Dec 7-8, 2006

2009 NPR/Kaiser/Harvard Poll

The Public and the Health Care Delivery System

59% are ***NOT confident*** online medical records will remain confidential

76% believe ***unauthorized persons will access*** their online medical records

<http://www.kff.org/kaiserpolls/upload/7888.pdf>

no support for
research without
consent

Westin/Harris Survey for the Institute of Medicine

**Results of a National Survey
Commissioned by the IOM Committee on
“Health Research and the Privacy of
Health Information: The HIPAA Privacy Rule”**

**Original Report - November 2007; Revised and
expanded - March 2008**

IOM Survey: People Won't Participate in Research Without Privacy

- Only 1% agreed that researchers would be free to use personal medical and health information without consent
- Only 19% agreed that personal medical and health information could be used as long as the study “never revealed my personal identity” and it was supervised by an Institutional Review Board.

<http://patientprivacyrights.org/media/WestinIOMSrvyRept.pdf?docID=2501>

research on consent for use
of newborn bloodspots

From Public Health Genomics

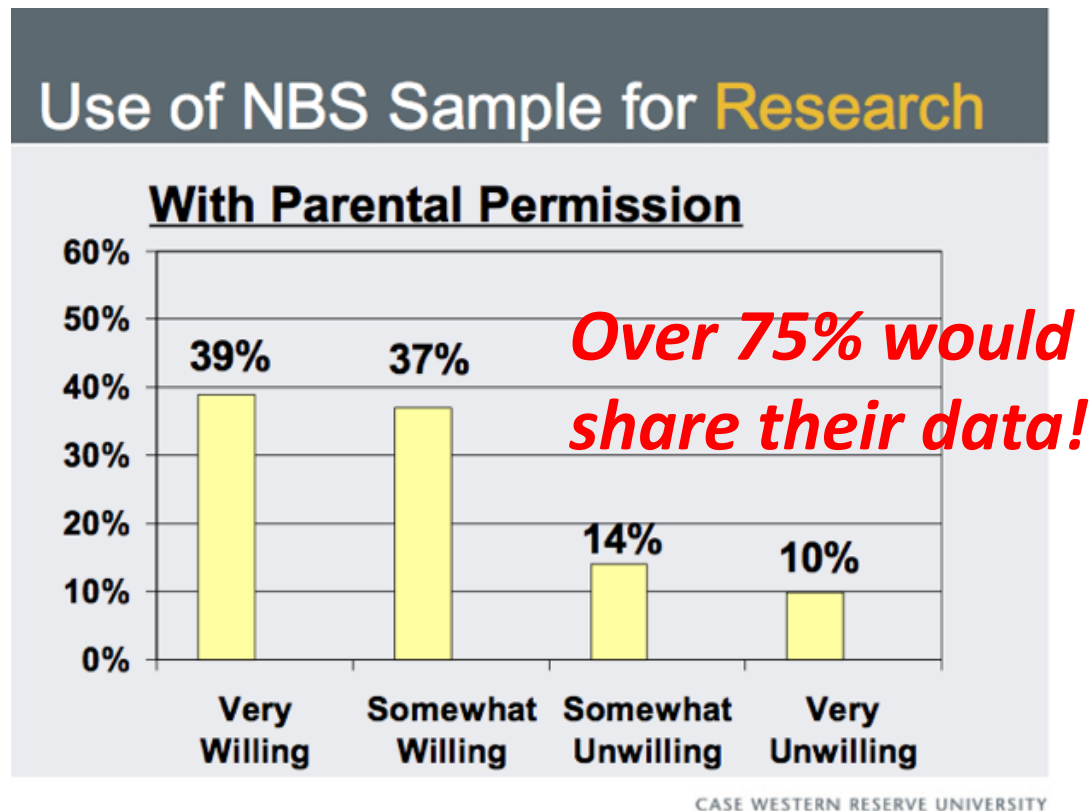
When Asked, Consumers Support Use of Their Data

*"How willing are you to have your child's blood sample (from newborn screening) used for future research studies, **with** (or without) your permission?"*

Four choices were:

- *Very willing*
- *Somewhat willing*
- *Somewhat unwilling*
- *Very unwilling*

Source: Dr. Aaron Goldenberg (Case Western Reserve), *Public Health Genomics*, July 9, 2009 (as reported at Genetic Alliance Conference on Newborn Screening, December 2009).



When Asked, Consumers Support Use of Their Data

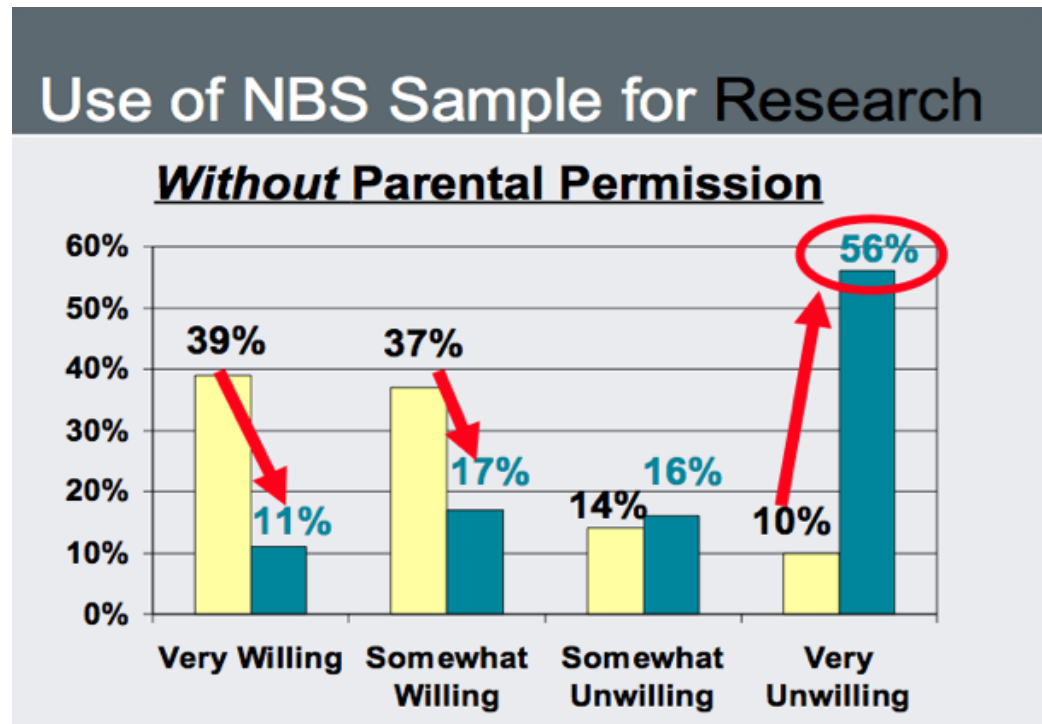
*"How willing are you to have your child's blood sample (from newborn screening) used for future research studies, with (or **without**) your permission?"*

use **WITHOUT CONSENT Only 28% were OK with research and 72% were NOT OK with research**

Four choices were:

- *Very willing*
- *Somewhat willing*
- *Somewhat unwilling*
- *Very unwilling*

Source: Dr. Aaron Goldenberg (Case Western Reserve), *Public Health Genomics*, July 9, 2009 (as reported at Genetic Alliance Conference on Newborn Screening, December 2009).



Americans expect
privacy and security,



but....

REALITY:

rampanant data theft and
a massive data mining
industry thrives, while
doctors and patients
can't access PHI



Anonymous data *isn't*

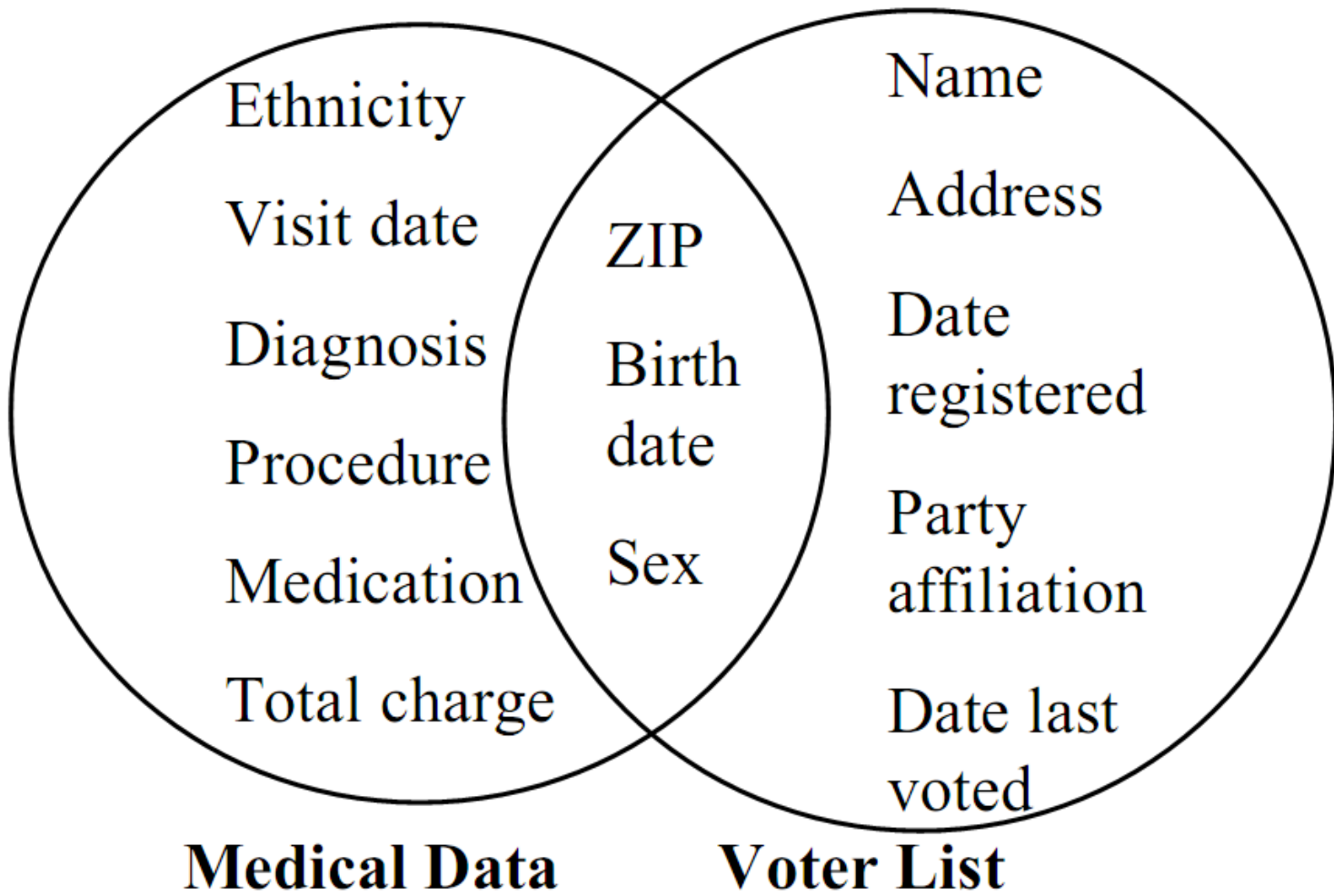
“... a common practice is for organizations to release and receive person specific data with all explicit identifiers, such as name, address and telephone number, removed ...because the resulting data look anonymous.

However,... the remaining data can be used to re-identify individuals by linking or matching the data to other data ..”*

Latanya Sweeney, PhD, Director, Laboratory for International Data Privacy, School of Computer Science, Carnegie Mellon University

***k-anonymity: a model for protecting privacy. *International Journal on Uncertainty, Fuzziness and Knowledge-based Systems*, 10 (5), 2002; 557-570.**

Linking to re-identify data



Anonymous data *isn't*

“We must respond to the surprising failure of anonymization”

“Anonymization, [is] the name for techniques for protecting the privacy of individuals in large databases by deleting information like names and social security numbers”

“Scientists have demonstrated they can often “reidentify” or “deanonymize” individuals hidden in anonymized data with astonishing ease”*

Paul Ohm, Associate Professor, University of Colorado Law School

* Broken promises of Privacy: Responding to the Surprising Failure of Anonymization, VER. 0.99 SSRN: 8/14/2009:

http://papers.ssrn.com/sol3/papers.cfm?abstract_id=1450006&rec=1&srcabs=1446862

HITECH:

**historic new consumer
protections, but...**

ARRA—new privacy rights and MU

Old rights under HIPAA:

- Providers may offer consent (Original HIPAA Privacy Rule), so patients can restrict disclosures---not addressed in MU
- Psychotherapy Notes require consent to disclose---not addressed in MU

New rights under ARRA:

- Ban on sales of PHI (Protected Health Information)---2010 (waiting for comments on NPR and final rule)
- Segmentation---delayed
- Audit trails x 3 years---2011 or later
- Breach notice---2010 (added “harm” standard violates HITECH!)
- Encryption---2010 but industry is not doing this
- Patient can prevent disclosures of PHI for ‘payment and healthcare operations’ if pays out-of-pocket---not addressed
- Consent Technologies---2014 or later

“Meaningful Use”
isn't meaningful to
patients

Latanya Sweeney on flaws in MU EHR criteria and NHIN/HIEs

Secondary use of PHI by Business Associates is “unbounded, widespread, hidden, and difficult to trace.”

Implementing **MU EHRs will “increase data sharing, but adding the NHIN will massively increase data sharing.”**

The two proposed NHIN models to link all Americans' health information online do not offer “utility or privacy”.

Sweeney on designing privacy in HIT

Observation: "Scott McNealy, the CEO of Sun Microsystems, famously quipped, "**Privacy is dead. Get over it.**"

Sweeney's response: "Oh privacy is definitely not dead. ***When people say you have to choose, it means they haven't actually thought the problem through or they aren't willing to accept the answer.***

... he very much shares that attitude of the computer scientist who built the technology that's invasive; who says, "Well, you want the benefits of my technology, you'll get over privacy".

It's exactly the kind of computer scientist we don't want to be graduating in the future."

<http://patientprivacyrights.org/2007/06/privacy-isnt-dead-or-at-least-it-shouldnt-be-a-qa-with-latanya-sweeney>

MU EHR flaws

- data mining for many uses without informed consent
- “unbounded uses” by CEs and BAs—no trust without verification

NHIN/RHIO/HIE/HIO flaws

- allow broad “stakeholder” (insurers, employers) access to data
- patients don’t want “stakeholder” access, they want control
- impossible to share data selectively (segment sensitive records)
- illegal, blanket consents = impossible to share data 1-to-1
- labs and Rx data industry will dump 1,000s of “batched” test reports and prescriptions into HIOs—patients’ privacy will be violated even if they opt-out
- without segmentation, HIE/NHIN can’t exchange data across state lines with states---all states require consent for sensitive data (segmentation)
- without segmentation can’t put teens’ data, genetic data, STDs, mental health, addiction data into HIT systems



54 " Tall



54 " Tall



54 " Ta

Health IT and HIE: 2 separate worlds

Corporations, Govt, & some Doctors

- **Industry-centered system**
- LOTS of Data = commodity = \$\$\$\$
- massive data flows and 2^{ndary} use of sensitive personal data
- Data theft, no consent
- Robust HIT systems
 - One hospital = 200+ HIT systems
- Robust HIE
- Vendors and users sell data
- Data flows outside US
- Massive security flaws
- “Wild West”-- data mining for profit and discrimination
- Unfair and deceptive trade practices

Patients, Family, & some Doctors:

- **Not “patient-centered”**
- Hardly any data
- Limited control over PHI
- Limited access to PHI
- Limited benefits from HIT
- Limited HIE
- Massive harms/risks from HIT/HIE
- Limited recourse from harms
- Can’t restore data privacy = no way to “make whole” or repair exposure
- Generations of discrimination
- Secret health data bases
- No transparency/accountability
- No privacy and weak security
- Patient Safety—EHRs can harm, be source of errors, can’t delete/amend

Will we finally get
meaningful and
comprehensive
privacy and security?

Consumer Choices Technology Hearing

7 privacy-enhancing technologies
'live' demonstrations

Washington DC, June 29, 2010

video: <http://nmr.rampard.com/hit/20100629/default.html>

transcript and written testimony:

[http://healthit.hhs.gov/portal/server.pt?open=512&mode=2&objID=2833
&PageID=19477#062910](http://healthit.hhs.gov/portal/server.pt?open=512&mode=2&objID=2833&PageID=19477#062910)

federal privacy precedents

- TITLE 38 - PART V , CHAPTER 73 -
SUBCHAPTER III - PROTECTION OF
PATIENTRIGHTS
§ 7332. (a) (1) **Confidentiality of certain medical records:** drug abuse, alcoholism or alcohol abuse, HIV, sickle cell anemia
- 42 CFR Part 2 alcohol and substance abuse

July 8, 2010 *New* Privacy Policy:

Sec. Sebelius: "Administration-wide commitment to make sure no one has access to your personal information unless you want them to".

Dr. Blumenthal: "we want to make sure it is possible for patients to have maximal control over PHI."

See: <http://patientprivacyrights.org/2010/07/ppr-impressed-with-hhs-privacy-approach/>

Patient-centered HIT systems

1. universal online consent tools--benefits
 - dynamic, not static
 - fine-grained decisions, like online banking "Bill Pay"
 - automatic rules (like monthly payments), or case-by-case
 - ability to share selectively (in accord with laws, rights, expectations)
 - no need to update consents in many locations
 - no need for MPI or single patient ID
 - independent audit trails of all uses and disclosures via use of authentication and authorization systems
(employees have unique access codes and can see selected data)



Patient-centered HIT system

2. health banks--benefits

- ironclad security and architecture
- today there is no place w/ a complete and accurate copy of our health records
- patients control access and use of PHI
- **only** patients can collect complete and accurate PHI
- 'safer' research, less risk of exposing data
 - like census bureau: run research queries on individual data
 - unlike census bureau, **no research without consent**
 - sensitive data is NOT released
- no need for MPI or UPIN (single ID)---patients have separate ID at each location = better privacy protections (stolen data has less value)

Patient-centered HIT systems

3. other systems--benefits

- decentralized consents with centralized control. In this situation, patients can make local data sharing decisions at the time and place of service, but have a universal portal to update or change consents as needed
- an NHIN that works like a filing cabinet. In this situation, all patient information goes to a common location, and the patient can make decisions about sharing at that storage location

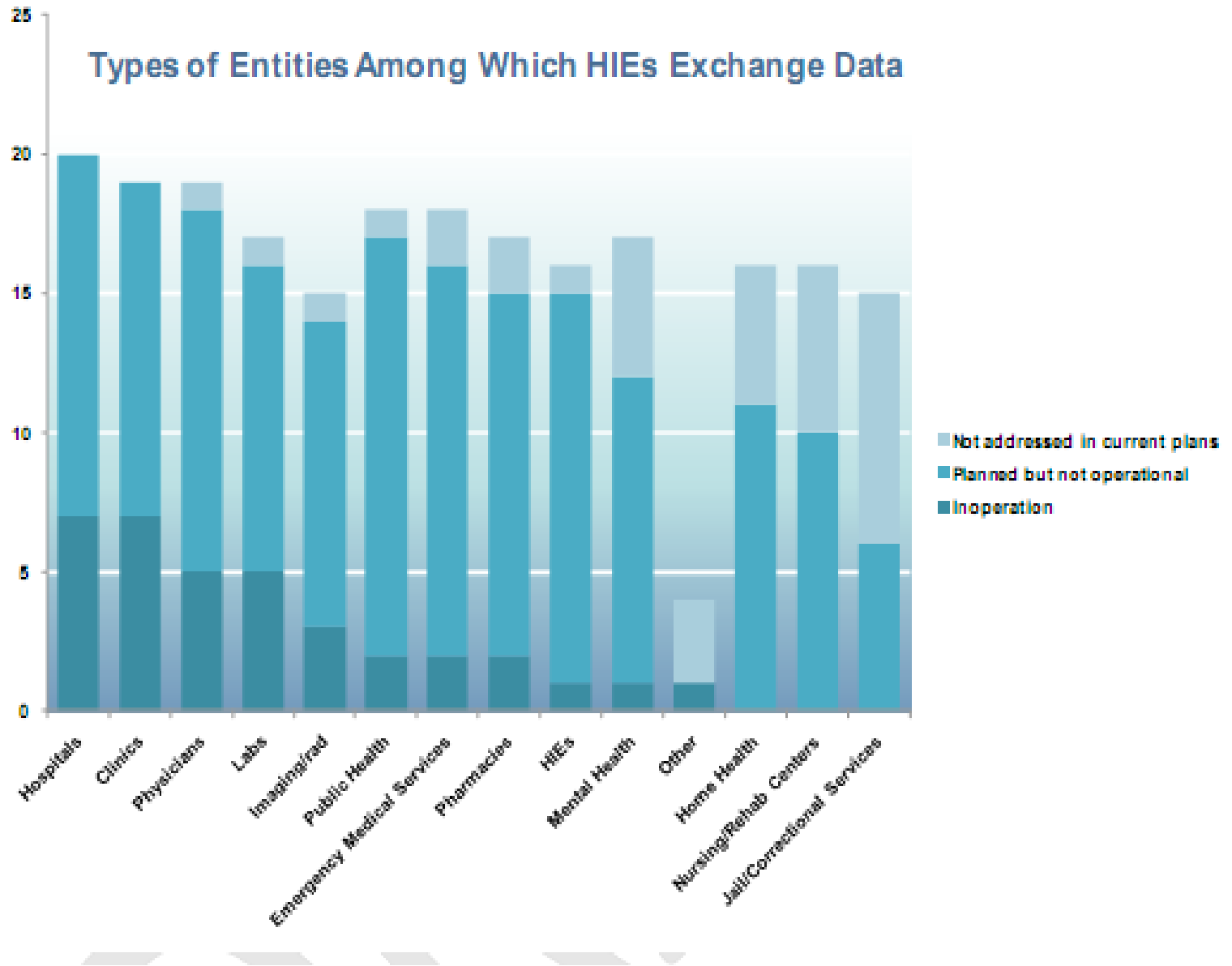
texas

Texas Health Services Authority

- Legislature created in 2007 (HB 1066)
- public-private partnership
- GOAL: promote and coordinate HIE statewide
- nonprofit
- board appointed by Governor w/advice and consent of Senate
- board appointed 2008, met 2008-2009 to evaluate opportunities –but no funds
- American Recovery and Reinvestment Act (ARRA) changed EVERYTHING
- Now THSA has \$38 M to “wire” health data exchanges

who is going to
exchange our health
data?

Figure 11: Entities involved in health information exchange among existing Texas HIEs



How good are Texas HIEs?

Sufficiency of funding stream for:

- **Current operations:** 12 yes; **10 no** (three did not respond)
- **Planned operations:** 7 yes; **14 no** (four did not respond)

Time Frame to expand
data exchanges

8.2 HIE Implementation Timeline: Key Activities and Tasks

The following tables show the anticipated timeline for completion of key HIE implementation tasks.

Table 11: Proposed HIE implementation timeline, 2010–2011

	2010		2011			
	Q3	Q4	Q1	Q2	Q3	Q4
General State-Level Services	Establish governance structure	Administer governance structure				
	Identify core HIE services	Monitor implementation of core HIE services				
		Establish required policies and standards for local/regional HIEs	Maintain policies and standards for local/regional HIEs			
		Establish interoperability and other technical standards	Maintain interoperability and other technical standards			
Local HIE Grant Programs	Develop and distribute RFA	Evaluate applications and make grant awards	Local HIE planning	Local HIE Implementation		
White Space Coverage		Develop and distribute RFP	Evaluate proposals and execute contracts	White space HIE Implementation		

Pay Attention

they think they will do this by **2013!**

Table 12: Proposed HIE implementation timeline, 2012–2013

	2012				2013			
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
General State-Level Services	Develop shared state-level services	Implement shared state-level services	Operate shared state-level services					
Local HIE Grant Programs	Local HIE operations				Evaluation	Sustainability design, development of sustainability model	Transition to sustainability	
White Space Coverage	Whitespace HIE operations							

Consent

Eleven HIEs identify their policy as it relates to patient consent reflect as follows:

- 1: No consent required (HIE has blanket authorization)
- 1: Opt out
- 2: Opt out with exceptions (patient controls data included)
- 3: Opt in (HIE is granted authorization full view)
- 4: Opt in with restrictions (limits on who may view)

A number of HIEs in the early stages of development did/could not respond to this question.

Use of a consent form compliant with Texas state law received 17 responses:

- 8: Yes
- 9: No

The use of a consent form was not addressed by more of the early stage HIEs.

The level of authentication for data access received 13 responses, as early stage HIEs could not, in most cases, accurately address this area:

- 10: Single-factor authentication
- 3: Two-factor authentication

Budget

13.1 Proposed Budget

	2011	2012	2013	All Years
General State-Level Operations				
■ THSA Admin	\$800,000	\$800,000	\$800,000	\$2,400,000
■ OeHC Admin	\$200,000	\$200,000	\$200,000	\$600,000
■ Legal Services	\$200,000	\$100,000	\$100,000	\$400,000
■ Public Opinion Research	\$200,000	\$100,000	\$100,000	\$400,000
■ Technical Consulting	\$300,000	\$100,000	\$100,000	\$500,000
■ State-Level HIE Services (RLS + NHIN)		\$500,000	\$1,000,000	\$1,500,000
■ Evaluation			\$500,000	\$500,000
Subtotal: General State-Level Operations	\$1,700,000	\$1,800,000	\$2,800,000	\$6,300,000
Proportional Funding for Local HIE Grant Program and White Space Coverage				
■ Planning	\$2,700,000	0	0	\$2,700,000
■ Implementation	\$6,300,000	0	0	\$6,300,000
■ Operations	0	\$5,400,000	2,700,000	\$8,100,000
■ Evaluation	0	0	\$900,000	\$900,000
Subtotal: Proportional Funding	\$9,000,000	\$5,400,000	\$3,600,000	\$18,000,000
Local HIE Grant Program (Base)				

TOTAL BUDGET: \$27.8 Million dollars to open access to OUR health information!

	2011	2012	2013	All Years
■ Non-geographic, sub-state HIE services				
(core HIE services)	\$500,000	\$500,000	\$500,000	\$1,500,000
Subtotal: Local HIE Grant Program (Base)	\$500,000	\$500,000	\$500,000	\$1,500,000
White Space Coverage (Base)				
■ Non-geographic, sub-state HIE services				
(core HIE services)	\$1,000,000	\$500,000	\$500,000	\$2,000,000
Subtotal: White Space Coverage (Base)	\$1,000,000	\$500,000	\$500,000	\$2,000,000
Totals by Year	\$12,200,000	\$8,200,000	\$7,400,000	\$27,800,000
Grand Total				\$27,800,000

13.1.2 Tentative Funding Formula

Texas' ambitious long-term goal for HIE is to connect every provider and hospital in the state. The funding formula for the local HIE grants will incorporate this goal by linking award amounts to the target capacity of an HIE, validated by the volume of commitments. The other factors that must be used to determine grant amounts will be a reasonable base amount and the budget constraints which are noted in the budget above.

- ❑ Local HIE Award (proportionally allocated amount; all years) = (Target # of Hospitals * Hospital Multiplier) + (Target # of Physicians * Physician Multiplier)
- ❑ Local HIE Award (base amount; each year) = \$75,000
- ❑ Total Local HIE Award (2011) = Local HIE Award (base amount) + 50% * Local HIE Award (proportionally allocated amount)
- ❑ Total Local HIE Award (2012) = Local HIE Award (base amount) + 30% * Local HIE Award (proportionally allocated amount)
- ❑ Total Local HIE Award (2013) = Local HIE Award (base amount) + 20% * Local HIE Award (proportionally allocated amount)

Provider populations not accounted for by local HIEs will be allocated to the white space strategy.

Assumptions

	Approximate Population	Multiplier	Amount Available for Proportional Allocation
Hospitals	600	\$10,000	\$6,000,000
Doctors	40,000	\$300	\$12,000,000
Total			\$18,000,000

Expected Local Expenditures of Proportionally Allocated Amounts by Year

	2011	2012	2013
Planning	15%		
Implementation	35%		
Operations		30%	15%
Evaluation			5%
Total	50%	30%	20%

Sub-State HIE Operations Expenditure Components

	2011	2012	2013	All Years
Proportionally allocated amount	\$9,000,000	\$5,400,000	\$3,600,000	\$18,000,000
Local HIE base per year	\$500,000	\$500,000	\$500,000	\$1,500,000
White space base per year	\$1,000,000	\$500,000	\$500,000	\$2,000,000
Totals	\$10,500,000	\$6,400,000	\$4,600,000	\$21,500,000

what can we do?

act now

- sign Do Not Disclose petition
- take YOUR consent to providers

Go to

www.patientprivacyrights.org

spread the
word!

Deborah C. Peel, MD

Founder and Chair

(O) 512-732-0033

dpeelmd@patientprivacyrights.org

www.patientprivacyrights.org

patientprivacyrights

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<http://patientprivacyrights.org/library/> scroll down to More

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